UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
Region 1
5 Post Office Square, Suite 100 BOSTON, MA 02109-3912

## SEP 302010

Russell Dean, Town Manager
Town Office
10 Front Street

Exeter, NH 03833
Re: NPDES Permit No. NH0100871
Administrative Order No. 10-024
Dear Mr. Dean:
Enclosed is an Administrative Order ("Order") issued to the Town of Exeter, New Hampshire ("Town" or "Exeter") pursuant to Sections 308 and 309(a)(3) of the Clean Water Act, 33 U.S.C. §§ 1318 and 1319(a)(3). The Order is based upon violations of the above-referenced National Pollutant Discharge Elimination System ("NPDES") permit and Section 301(a) of the Clean Water Act ("Act"), 33 U.S.C. § 1311(a).

The NPDES permit prohibits combined sewer overflow ("CSO") discharges that cause water quality standards violations and requires annual E. coli bacteria monitoring of the CSO outfall discharges to Clemson Pond. Water quality standards violations attributable to Exeter's CSO outfall discharges documented by the data collected by the New Hampshire Department of Environmental Services ("NHDES") and the Town's failure to annually monitor discharges from its CSO outfall are violations of the NPDES Permit. Although Exeter has worked to separate the combined sewer system, untreated overflows from the Town's collection system continue to occur. Standards violations, therefore, also continue. Exeter has also reported numerous sanitary sewer overflows ("SSOs") from its collection system to waterways from locations for which the Town is not authorized by its NPDES Permit to discharge pollutants.

The Order requires the Town to submit to EPA and to the NHDES a Scope of Work and schedule for preparing a draft Long-Term CSO Abatement Program. The program must recommend a plan and a proposed schedule for addressing all remaining CSO outfall discharges to result in full NPDES permit compliance and compliance with New Hampshire's water quality standards as soon as practicable.

The Order also includes the following requirements: (1) an assessment of the Town's Collection System Capacity, Management, Operation and Maintenance ("CMOM") programs; (2) preparation and submission of a CMOM corrective action plan including a proposed implementation schedule to prevent SSOs in the future; (3) annual CMOM program implementation reporting; (4) a CMOM reassessment in the third year; and (5) quarterly work progress/work projections reporting.

If you have any questions concerning the terms of this Order, please contact Joy Hilton of the Water Technical Unit at (617) 918-1877 or have your attorney contact Michael Wagner at (617) 918-1735.

Sincerely,

## Susen Shatlien

Susan Studlien, Director Office of Environmental Stewardship

## Enclosure

cc: Michael Jeffers, Exeter<br>Tracy Wood, NHDES

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION I

IN THE MATTER OF:

Exeter, New Hampshire NPDES Permit No. NH0100871

Proceedings under Sections 308 and 309(a)(3) of the Clean Water Act, as amended, 33 U.S.C. §§ 1318 and 1319(a)(3)

DOCKET NO. 010-024
FINDINGS OF VIOLATION
AND
ORDER FOR COMPLIANCE

## I. STATUTORY AUTHORITY

The following Findings are made and ORDER issued pursuant to Sections 308(a) and 309(a)(3) of the Clean Water Act, as amended (the "Act"), 33 U.S.C. §§ 1318 and 1319(a)(3). Section 309(a)(3) of the Act grants to the Administrator of the U.S. Environmental Protection Agency ("EPA") the authority to issue orders requiring persons to comply with Sections 301, 302, 306, 307, 308, 318 and 405 of the Act and any permit condition or limitation implementing any of such sections in a National Pollutant Discharge Elimination System ("NPDES") permit issued under Section 402 of the Act, 33 U.S.C. § 1342. Section 308(a) of the Act, 33 U.S.C. § 1318(a), authorizes EPA to require the submission of any information required to carry out the objectives of the Act. These authorities have been delegated to EPA Region l's Regional Administrator, and in turn to the Director of EPA of the Office of Environmental Stewardship ("Director").

The Order herein is based on findings of violation of Section 301 of the Act, 33 U.S.C. § 1311, and the conditions of NPDES Permit No. NH0100871. Pursuant to Section 309(a)(5)(A) of the Act, 33 U.S.C. § 1319(a)(5)(A), the Order provides a schedule for compliance which the Director has determined to be reasonable.

## II. DEFINITIONS

Unless otherwise defined herein, terms used in this Order shall have the meaning given to those terms in the Act, 33 U.S.C. § 1251 et. seq., the regulations promulgated thereunder, and any applicable NPDES permit. For the purposes of this Order, "NPDES Permit" means the Town of Exeter's NPDES Permit, No. NH0100871, and all amendments or modifications thereto, and renewals thereof as are applicable, and in effect at the time.

## III. FINDINGS

The Director makes the following findings of fact:

1. The Town of Exeter, New Hampshire ("Town" or "Exeter") is a municipality, as defined in Section 502(4) of the Act, 33 U.S.C. § 1362(4).
2. The Town is a person under Section 502(5) of the Act, 33 U.S.C. § 1362(5).
3. The Town is the owner and operator of a Publicly-Owned Treatment Works ("POTW") which includes a wastewater collection system ("Collection System"), a wastewater treatment facility ("WWTF") and one combined sewer overflow ("CSO") from which it discharges pollutants, as defined in Section 502(6) and (12) of the Act, 33 U.S.C. §§ 1362(6) and (12), from point sources, as defined in Section 502(14) of the Act, 33 U.S.C. § 1362(14).
4. The WWTF discharges into the Squamscott River via Outfall No. 001 and the CSO discharges flow into Clemson Pond through Outfall No. 003. Clemson Pond flows into the Squamscott River, then to Great Bay and then the Atlantic Ocean. All are waters of the United States as defined in 40 CFR § 122.2 and navigable waters under Section 502(7) of the Act, 33 U.S.C. § 1362(7).
5. On July 5, 2000, the Town was issued NPDES Permit No. NH0100871 ("NPDES Permit") by the Director of the Office of Ecosystem Protection of EPA, Region I, under the authority of Section 402 of the Act, 33 U.S.C. § 1342. The NPDES Permit became effective on September 25, 2000,
expired on September 24, 2005 but was administratively continued pursuant to 40 CFR § 122.6.
6. Parts I.A.3. and I.B. of the NPDES Permit establish effluent limitations and require annual monitoring of the discharges from Outfall No. 003.
7. The Town has failed to annually monitor its untreated CSO discharges from Outfall No. 003 to Clemson Pond for Escherichia coli ("E. coli") bacteria.
8. Data collected by the New Hampshire Department of Environmental Services ("NHDES") documents that discharges from the Town's CSO outfall exceed the NHDES' State Water Quality Standard for E. Coli bacteria.
9. Since August 27, 2005, the Town has discharged untreated sewage from various components of its Collection System to the Exeter River, the wetlands tributary to the Little River, the Dearborn Brook, Clemson Pond and the Squamscott River.
10. Untreated sewage contains pollutants as defined in Sections 502(6) and (12) of the Act, 33 U.S.C. §§ 1362(6) and (12).
11. The various components of the Collection System from which the Town has discharged untreated sewage to the Exeter River, the wetlands tributary to the Little River, the Dearborn Brook, Clemson Pond and the Squamscott River are point sources.
12. The Exeter River, the wetlands tributary to the Little River, the Dearborn Brook, Clemson Pond and the Squamscott River are all waters of the United States as set forth at 40 C.F.R. § 122.2 and navigable waters under Section 502(7) of the Act, 33 U.S.C. § 1362(7).
13. The Town's discharge of pollutants from components of the Collection System other than Outfall No. 003 to waters of the United States are not authorized by the Town's NPDES Permit.
14. Section 301(a) of the Act, 33 U.S.C. § 1311(a), makes unlawful the discharge of pollutants to waters of the United States except in compliance with the terms and conditions of an NPDES permit issued
pursuant to Section 402 of the Act, 33 U.S.C. § 1342.

## IV. ORDER

Accordingly, pursuant to Sections 308 and 309(a)(3) of the Act, it is hereby ordered that:

## CSO Monitoring Plan

1. Within 60 days of receipt of this Order, the Town shall submit to the EPA and NHDES for approval a plan for annually monitoring its CSO discharges in accordance with Section I.A.3. of its NPDES Permit. The Town shall implement the plan upon its approval by the EPA after EPA's consultation with the NHDES.

## CSO Abatement Planning Requirements

2. Within 180 days of receipt of this Order, the Town shall submit to the EPA and NHDES for review and approval a draft scope of work ("SOW"), including a schedule, for preparing a Long-Term CSO Control Plan ("Draft LTCP"). The draft LTCP shall conform to the EPA's Combined Sewer Overflow Control Policy (Federal Register, Vol. 59, No. 75, pp. 1868818698, April 14, 1994). The Town shall also meet the requirements of Section Env-Wq 1703.05 Combined Sewer Overflows of the New Hampshire Code of Administrative Rules.
3. The SOW shall be incorporated and enforceable hereunder upon its approval by, and as amended by, EPA.
4. Within 180 days of receipt of this Order, provide the following for all events that occurred since January 1, 2006, inclusive:
a. a listing and description of all unauthorized discharges, overflows, spills, releases, or discharges of raw or partially-treated wastewater to surface waters from the Town's Collection System that occurred during dry weather from locations at which the Town is authorized by its NPDES permit to discharge combined sewer overflows
("CSOs"). The listing shall be organized chronologically and shall include all such unauthorized discharges regardless of cause, including, but not limited to, roots, grease, debris, and vandalism blockages as well as mechanical, electrical, and structural failures.
b. a listing and description of all Collection System overflows, spills, releases including building/private property backups and all releases with a reasonable potential to reach surface waters such as releases to streets or areas with storm drain catch basins, or discharges of raw or partially-treated wastewater from the Town's Collection System that occurred during dry weather from locations for which the Town is not authorized to discharge pollutants. The listing shall be organized chronologically and shall include all such unauthorized discharges regardless of cause, including, but not limited to roots, grease, debris, and vandalism blockages as well as mechanical, electrical, and structural failures.
c. a listing and description of all Collection System overflows, spills, releases including building/private property backups and all releases with a reasonable potential to reach surface waters such as releases to streets or areas with storm drain catch basins, or discharges of raw or partially-treated wastewater to surface waters that have occurred during, or as a result of, wet weather from locations for which the Town is not authorized by its NPDES permit to discharge wastewater. The listing and descriptions shall be organized chronologically and shall include all such unauthorized discharges regardless of cause, including, but not limited to infiltration/inflow, roots, grease, debris, and vandalism blockages as well as structural, mechanical, and electrical failures.
5. The listings provided pursuant to Paragraphs IV.4.a. through 4.c. of this Order shall also include:
a. the dates and times on which each event began and was stopped, or if it is continuing, a schedule for its termination;
b. the location (nearest address) of each such event;
c. the source of the notification (property owner, field crew, police);
d. the cause of the event, including but not limited to, whether it was caused by debris, fats, oils, and grease, or root blockages, collapsed pipes, mechanical, electrical and structural failures, hydraulic overloads and/or vandalism;
e. whether the event was determined to be caused by blockages, hydraulic limitations, mechanical, structural, or electrical failures within the publicly-owned portion of the Town's Collection System;
f. the estimated gallons of wastewater released, and the method used to estimate the volume;
g. a description of the ultimate fate of the overflow including whether it occurred in buildings or on private property, to the ground, to the street, and whether it discharged to a surface water including the name of the surface water. If the release occurred to the ground or street, provide the location of the nearest down-gradient stormwater catch basin and the name of the receiving water for that portion of the stormwater collection system;
h. the estimated gallons of wastewater discharged to the stormwater collection system or surface water and the method used to estimate the volume;
i. the measures taken to stop the overflow and prevent future overflows at the same location;
j. the date that overflow was reported to the EPA and NHDES; and
k. the date of the last overflow that occurred at the same location.

The Town shall provide a map of the Collection System indicating the location of each Collection System overflow that has resulted from capacity limitations or blockages in that portion of the Collection System owned by the Town.
6. The listings shall also be accompanied by all notifications, including internal communications such as memorandums, e-mails, phone logs,
police logs, and citizen complaints and external communications such as reports to regulatory agencies, letters, and e-mail notifications of each event.

## Capacity, Management, Operation and Maintenance ("CMOM") Program Assessment

7. Within 180 calendar days of the effective date of this Order, complete and submit:
a. an inventory of the Town's Collection System that characterizes the age, condition, type of construction, and operation of each element of its Collection System and provides for further assessments where warranted;
b. an assessment of the capacity of critical elements of the Collection System; and
c. an assessment of the Town's operation and maintenance practices all of which shall comprise the "CMOM Program Self Assessment". As part of the CMOM Program Self Assessment, the Town shall determine whether improvements to the Town's preventative maintenance practices are necessary in order to preserve the infrastructure of the Collection System and to prevent future overflows from the Collection System. The CMOM Program Self Assessment shall be conducted in accordance with EPA's Guide for Evaluating Capacity, Management, Operation, and Maintenance (CMOM) Programs at Sanitary Sewer Collection Systems (EPA 305-B-05-002, January 2005) (which is available on-line at http://www.epa.gov/npdes/pubs/cmom_guide_for_collection_systems.pdf). As part of the CMOM Program Self Assessment, the Town shall complete and submit the Wastewater Collection System CMOM Program SelfAssessment Checklist (the "CMOM Program Self-Assessment Checklist") in Attachment 1, which is a Region 1 modification of the checklist that accompanies the CMOM guidance document.

## CMOM Corrective Action Plan

8. Within 270 calendar days of the effective date of this Order, submit a plan (the "CMOM Corrective Action Plan") that shall include the following:
a. a list of any deficiencies identified by the CMOM Program SelfAssessment;
b. a list of causes and contributing factors that lead to the overflows identified in response to this Order and the CMOM Program SelfAssessment Checklist;
c. a description of the specific short and long-term actions that the Town is taking, or plans to take, to address any of the deficiencies identified during the completion of the CMOM Program SelfAssessment Checklist; and
d. a schedule for implementation of the CMOM Corrective Action Plan (the "CMOM Corrective Action Plan Implementation Schedule").
9. The CMOM Corrective Action Plan Implementation Schedule shall be incorporated and enforceable hereunder upon approval by, and as amended by, EPA and the NHDES.

## CMOM Program Document

10. Within 365 calendar days of the effective date of this Order, consolidate all of the Collection System preventative and reactive maintenance programs and Collection System capital improvement plans into a single CMOM Program document. The CMOM Program document shall be maintained at a location that is readily accessible to the Town's maintenance staff, and is available for inspection by EPA and the NHDES.
11. Until further notice, beginning January 31,2012 , and each January $31^{\text {st }}$ annually thereafter, submit a report (the "CMOM Program Implementation Annual Report"), detailing the actions taken by the Town during the prior calendar year, or known by the Town to have been taken by other parties, to resolve the deficiencies identified in the CMOM Corrective Action Plan
and to comply with this Order. The CMOM Program Implementation Annual Report shall also include:
a. a summary listing of all unauthorized discharges, overflows, spills, and releases that have occurred during the previous calendar year, including building/private property backups that result from capacity limitations or blockages in that portion of the Collection System owned by the Town. The tabular listing shall be organized chronologically and shall include:
i. the dates and times on which each event began and was stopped, or if it is continuing, a schedule for its termination;
ii. the location (nearest address) of each such event;
iii. the source of the notification (property owner, field crew, police);
iv. the cause of the event, including but not limited to, whether it was caused by debris, fats, oils, and grease, or root blockages, collapsed pipes, mechanical, electrical and structural failures, hydraulic overloads and/or vandalism;
v. the estimated gallons of wastewater released, and the method used to estimate the volume;
vi. a description of the ultimate fate of the overflow including whether it occurred in a building, on private property, the ground, to the street, and whether it discharged to a surface water including the name of the surface water. If the release occurred to the ground or street, provide the location of the nearest down-gradient stormwater catch basin and the name of the receiving water for that portion of the stormwater collection system;
vii. the estimated gallons of wastewater discharged to the storm sewer system or surface water and the method used to estimate the volume;
viii. the measures taken to stop the overflow and prevent future overflows at the same location;
ix. the date that overflow was reported to the EPA and NHDES; and
$x$. the date of the last overflow at the same location.
The location of each event included in the summary listing shall also be noted on a map of the Town's Collection System.
b. a description of the measures and programs implemented by the Town to resolve any of the deficiencies identified pursuant to Paragraphs IV.7. and IV.8. of this Order and to reduce the frequency, duration and volume of unauthorized discharges, overflows, spills, and releases from the Town's Collection System during the previous calendar year including copies of any contracts signed by the Town to address any issues identified in the CMOM Corrective Action Plan. The report shall also include a description of the activities that the Town has implemented to measure the effect and success of its efforts;
c. a description of the type of the Town's Collection System mapping (i.e. GIS, paper) and the last date the map(s) was updated;
d. copies of the annual Collection System operation and maintenance budgets for the current and previous fiscal year noting the source of the funding - enterprise fund, general tax rate. Specifically indicate whether a capital replacement fund ("sinking fund") has been established to provide for replacement of aging wastewater Collection System infrastructure. Provide the Collection System maintenance staffing levels for the current fiscal year including:
i. budgeted positions;
ii. vacant positions; and
iii. a brief description of the responsibilities of each position clearly distinguishing Collection System maintenance
responsibilities from responsibilities for the WWTF and other public works operations.
e. a description of any existing or proposed Town programs designed to reduce the levels of extraneous flows that enter the Town's Collection System and the specific measures that were taken by the Town under these programs during the past calendar year including whether properties are inspected during the property transfer process to determine whether infiltration/inflow sources are tied into the Collection System;
f. a description of any existing or proposed Town easement maintenance programs for locating and uncovering lost or buried Collection System manholes and the specific measures that were taken by the Town under these programs during the past calendar year; and
g. a projection of the measures that will be taken during the current calendar year to resolve any deficiencies identified in the CMOM Corrective Action Plan and to comply with this Order.

## Third Year CMOM Program Self-Assessment Checklist

12. Three years from the effective date of this Order, submit an updated CMOM Program Self-Assessment Checklist in addition to the annual report required pursuant to Paragraph 11. of this Order.

## Quarterly Progress Reports and Work Projections.

13. Beginning with the quarter ending December 31, 2010 and continuing through the calendar quarter ending December 31, 2014, submit quarterly reports on the Town's progress in implementing the provisions of this Order. The reports shall be submitted by the last day of the month following the calendar quarter monitoring period. At a minimum, these progress reports shall include a description of:
a. Activities undertaken during the reporting period directed at achieving compliance with this Order;
b. A summary of the status of all plans, reports, and other deliverables required by this Order that the Town completed and submitted during the reporting period; and
c. Expected activities completed during the next reporting period in order to achieve compliance with this Order.

## V. NOTIFICATION PROCEDURE

1. Where this Order requires a specific action to be performed within a certain time frame, the Town shall submit a written notice of compliance or noncompliance with each deadline. Notification must be mailed within fourteen (14) days after each required deadline. The timely submission of a required report shall satisfy the requirement that a notice of compliance be submitted.
2. If noncompliance is reported, notification should include the following information:
a. A description of the noncompliance;
b. A description of any actions taken or proposed by the Town to comply with the lapsed schedule requirements;
c. A description of any factors that explain or mitigate the noncompliance; and
d. An approximate date by which the Town will perform the required action. After a notification of noncompliance has been filed, compliance with the past-due requirement shall be reported by submitting any required documents or providing EPA with a written report indicating that the required action has been achieved.
3. Submissions required by this Order shall be in writing and shall be mailed to the following addresses:
U.S. Environmental Protection Agency, Region I

5 Post Office Square, Suite 100 (OES04-3)
Boston, MA 02109-3219
Attn: Joy Hilton
and
New Hampshire Department of Environmental Services
Wastewater Engineering Bureau
29 Hazen Drive - P.O. Box 95
Concord, NH 03302-0095
Attn: Tracy L. Wood, P.E.

## VI. GENERAL PROVISIONS

1. The Town may, if it desires, assert a business confidentiality claim covering part or all of the information requested, in the manner described by 40 C.F.R. § 203(b). Information covered by such a claim will be disclosed by EPA only to the extent set forth in 40 C.F.R. Part 2, Subpart B. If no such claim accompanies the information when it is received by EPA, the information may be made available to the public by EPA without further notice to the Town. The Town should carefully read the abovecited regulations before asserting a business confidentiality claim since certain categories of information are not properly the subject of such a claim. For example, the Act provides that "effluent data" shall in all cases be made available to the public. See Section 308(b) of the Act, 33 U.S.C. § 1318(b).
2. This Order does not constitute a waiver or a modification of the terms and conditions of the NPDES Permit. The NPDES Permit remains in full force and effect. EPA reserves the right to seek any and all remedies available under Section 309 of the Act, 33 U.S.C. § 1319, as amended, for any violation cited in this Order.
3. This Order shall become effective upon receipt by the Town.


Subon Stutleen
Susan Studlien, Director
Office of Environmental Stewardship
Environmental Protection Agency, Region I

## Attachment 1

## United States Environmental Protection Agency, EPA New England

## Wastewater Collection System CMOM Program Self-Assessment Checklist

April 2008
Name of your system $\qquad$ Date $\qquad$
Put an " $A$ " in the final column for an issue you intend to address with future action, or leave blank if you have evaluated your program as sufficient.

## I. General Information - Collection System Description

|  | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | How many people are served by <br> your wastewater collection <br> system? |  |  |
| 2 | What is the number of service <br> connections to your collection <br> system? How many: <br> Manholes? Pump stations? <br> Feet (or miles) of sewer? Force <br> mains? Siphons? |  |  |
| 3 | What is the age of your system <br> (e.g., 30\% over 30 years, 20\% <br> over 50 years, etc.)? |  |  |
| 4 | What type(s) of collection system <br> map is/are available and what <br> percent of the system is mapped <br> by each method (e.g., paper only, <br> paper scanned into electronic, <br> digitized, interactive GIS, etc.)? <br> When was the map(s) last <br> updated? |  |  |
| 5 | If you have a systematic <br> numbering and identification <br> method/system established to <br> identify sewer system manhole, <br> sewer lines, and other items <br> (pump stations, etc.), please <br> describe. |  |  |
| 6 | Are as-built" plans (record <br> drawings) or maps available and <br> used by field crews in the office <br> and in the field? |  | ( |
| 7 | Describe the type of asset <br> management (AM) system you <br> use (e.g. card catalog, <br> spreadseets, AM software <br> program, etc.) |  |  |

II. Continuing Sewer Assessment Plan

| II | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Under what conditions, if any, <br> does the collection system <br> overflow? Does it overflow |  |  |

[^0]|  | during wet and/or dry weather? <br> Has your system had problems <br> with: a hydraulic issues, <br>  <br> Grease (FOG), a vandalism <br> blockages resulting in manhole <br> overflows, a basement <br> backups, o other (specify)? <br> Describe your system's history <br> of structural collapses, and PS <br> or force main failures. |  |  |
| :--- | :--- | :--- | :--- |
| 2 | How many SSOs have <br> occurred in each of the last <br> three calendar years? What is <br> the most frequent cause? |  |  |
| 3 | Of those SSOs, how many <br> basement backups occurred in <br> each of the last three calendar <br> years? How are they <br> documented? |  |  |
| 4 | What is the ratio of peak wet- <br> weather flow to average dry- <br> weather flow at the wastewater <br> treatment plant or municipal <br> boundary for satellite collection <br> systems? |  |  |
| 5 | What short-term measures <br> have been implemented or plan <br> to be implemented to mitigate <br> the overflows? If actions are <br> planned, when will they be <br> implemented? |  |  |
| 6 | What long-term measures have <br> been implemented or plan to be <br> implemented to mitigate the <br> overflows? If actions are <br> planned, when will they be <br> implemented? |  |  |
| 7 | Describe your preventive <br> maintenance program; how do <br> you track it (e.g., card files, <br> electronically, with specific <br> software)? |  |  |
| 8 | How do you prioritize <br> investigations, repairs and <br> rehabilitation? What critical and <br> priority problem areas are <br> addressed more frequently than <br> the remainder of your system? <br> How frequent are these areas <br> evaluated? |  |  |
| 9 | Are septage haulers required to <br> declare the origin of their <br> "load"? Are records of these <br> declarations maintained? Do <br> any of the declarations provide <br> evidence of SSOs? |  |  |

## III.A. Collection System Management Organizational Structure

| IIIA | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Do you have an organizational <br> chart that shows the overall <br> personnel structure for <br> collection system operations, <br> including operation and <br> maintenance staff? Please <br> attach your chart. |  |  |
| 2 | For which jobs do you have up- <br> to-date job descriptions that <br> delineate responsibilities and <br> authority for each position? |  |  |
| 3 | How many staff members are <br> dedicated to collection system <br> maintenance? Of those, how <br> many are responsible for any <br> other duties, (e.g., road repair <br> or maintenance, O\&M of the <br> storm water collection system)? |  |  |
| 4 | Are there any collection system <br> maintenance position <br> vacancies? How long has the <br> position(s) been vacant? |  |  |
| 5 | For which, if any, maintenance <br> activities do you use an outside <br> contractor? |  |  |
| 6 | Describe any group purchase <br> contracts you participate in. |  |  |

III.B. Collection System Management: Training

| IIIB | Question | Response | *Act |
| :---: | :---: | :---: | :---: |
| 1 | What types of training are provided to staff? |  |  |
| 2 | Is training provided in the following areas: $\square$ general safety, $\square$ routine line maintenance, $\quad$ confined space entry, ם MSDS ■ lockout/tagout, $\square$ biologic hazards, $\square$ traffic control, a record keeping, a electrical and instrumentation, 口 pipe repair, a public relations, SSO/emergency response, a pump station operations and maintenance, trench/shoring, 口 other (describe)? |  |  |
| 3 | Which training requirements are mandatory for key employees? |  |  |
| 4 | How many collection system employees are certified (e.g, NEWEA certification program) and at what grade are they certified? |  |  |

[^1]III.C. Collection System Management: Communication and Customer Service

| IIIC | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Describe your public <br> education/outreach programs <br> (e.g., for user rates, FOG, <br> extraneous flow, SSOs etc.)? |  |  |
| 2 | What are the most common <br> collection system complaints? <br> How many complaints have you <br> received in each of the past <br> three calendar years? |  |  |
| 3 | Are formal procedures in place <br> to evaluate and respond to <br> complaints? |  |  |
| 4 | How are complaint records <br> maintained (i.e., <br> computerized)? How are <br> complaints tied to emergency <br> response and operations and <br> maintenance programs? |  |  |

III.D. Collection System Management: Management Information Systems

| HIID | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | How do you manage collection <br> system information? <br> (Commercial software package, <br> spreadsheets, data bases, <br> SCADA, etc). What information <br> and functions are managed <br> electronically? |  |  |
| 2 | What procedures are used to <br> track and plan collection system <br> maintenance activities? |  |  |
| 3 | Who is responsible for <br> establishing maintenance <br> priorities? What records are <br> maintained for each piece of <br> mechanical equipment within <br> the collection system? |  |  |
| 4 | What is the backlog for various <br> types of work orders? |  |  |
| 5 | How do you track emergencies <br> and your response to <br> emergencies? How do you link <br> emergency responses to your <br> maintenance activities? |  |  |
| 6 | What written policies/protocols <br> do you have for managing and <br> tracking the following <br> information: complaint work <br> orders, scheduled work orders, <br> customer service, scheduled <br> preventative maintenance, <br> scheduled inspections, sewer <br> system inventory, safety <br> incidents, emergency |  |  |

* Put an " $A$ " in the final column if this is an issue you intend to address with future action.

|  | responses, <br> scheduled monitoring/sampling, <br> compliance/overflow tracking, <br> equipment/tools tracking, parts <br> inventory? |
| :--- | :--- |

$\square$
III.E. Collection System Management: SSO Notification Program

| IIIE | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | What are your procedures, <br> including time frames, for <br> notifying state agencies, health <br> agencies, regulatory authorities, <br> and the drinking water <br> authorities of overflow events? |  |  |
| 2 | Do you use the state standard <br> form for recording/reporting <br> overflow events? f not, provide <br> a sample copy of the form that <br> is used. |  |  |

III.F. Collection System Management: Legal Authority

| IIIF | Question | Response | *Act |
| :---: | :---: | :---: | :---: |
| 1 | Are discharges to the sewer regulated by a sewer use ordinance (SUO)? Does the SUO contain procedures for controlling and enforcing the following: ם FOG; ם Infiltration/Inflow (III); a building structures over the sewer lines; - storm water connections to sanitary lines; a defects in service laterals located on private property; ■ sump pumps? |  |  |
| 2 | Who is responsible for enforcing various aspects of the SUO? Does this party communicate with your department on a regular basis? |  |  |
| 3 | Summarize any SUO enforcement actions/activities that have occurred in the last three calendar years. |  |  |
| 4 | Do you have a program to control FOG entering the collection system? If so, which of the following does it include: - permits, a inspection a enforcement? Are commercial grease traps inspected regularly and who is responsible for conducting inspections? |  |  |
| 5 | Is there an ordinance dealing with storm water connections or |  |  |

[^2]|  | requirements to remove storm <br> water connections? |  |  |
| :--- | :--- | :--- | :--- |
| 6 | Does the collection system <br> receive flow from satellite <br> communities? Which <br> communities? How are flows <br> from these satellite <br> communities regulated? Are <br> satellite flow capacity issues <br> periodically reviewed? |  |  |
| 7 | Does the collection system <br> receive flow from private <br> collection systems? If yes, how <br> is flow from these private <br> sources regulated? How are <br> overflows dealt with? |  |  |

## IV.A. Collection System Operation: Financing

| IV A | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Has an enterprise (or other) <br> fund been established and <br> what does it include: <br> wastewater collection and <br> treatment operations; <br> collection system <br> maintenance; long-term <br> infrastructure improvements; <br> etc.? Are the funds sufficient <br> to properly fund future system <br> needs? |  |  |
| 2 | How are rates calculated <br> (have you done a rate <br> analysis)? What is the current <br> sewer charge rate? When <br> was it last increased? How <br> much was the increase? |  |  |
| 3 | What is your O\&M budget? |  |  |
| 4 | If an enterprise fund has not <br> been established, how are <br> collection system <br> maintenance operations <br> funded? |  |  |
| 5 | Does a Capital Improvement <br> Plan (CIP) that provides for <br> system repairreplacement on <br> a prioritized basis exist? <br> What is the collection <br> system's average annual CIP <br> bugget? |  |  |
| 6 | How do you account for the <br> value of your system <br> infrastructure for the <br> Government Accounting <br> Standards Board standard 34 <br> (GASB 34)? |  |  |

[^3]IV.B. Collection System Operation: Hydrogen Sulfide Monitoring and Control

| IV B | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Are odors a frequent source <br> of complaints? How many <br> have been received in the last <br> calendar year? |  |  |
| 2 | Do you have a hydrogen <br> sulfide problem, and if so, do <br> you have corrosion control <br> programs? What are the <br> major elements of the <br> program? |  |  |
| 3 | Does your system contain air <br> relief valves at the high points <br> of the force main system? <br> How often are they <br> inspected? How often are <br> they exercised? |  |  |

IV.C. Collection System Operation: Safety

| IV C | Question | Response | *Act |
| :---: | :---: | :---: | :---: |
| 1 | Do you have a formal Safety Training Program? How do you maintain safety training records? |  |  |
| 2 | Which of the following equipment items are available and in adequate supply: a rubber/disposable gloves; ㅁ confined space ventilation equipment; $\square$ hard hats, $\square$ safety glasses, $\square$ rubber boots; ㅁ antibacterial soap and first aid kit; $\square$ tripods or non-entry rescue equipment; $\square$ fire extinguishers; ㅁ equipment to enter manholes; - portable crane/hoist; atmospheric testing equipment and gas detectors; - oxygen sensors; $\square \mathrm{H} 2 \mathrm{~S}$ monitors; <br> - full body harness; protective clothing; $\square$ traffic/public access control equipment; - 5 -minute escape breathing devices; $\square$ life preservers for lagoons; $\square$ safety buoy at activated sludge plants; $\square$ fiberglass or wooden ladders for electrical work; $\square$ respirators and/or self-contained breathing apparatus; $\square$ methane gas or OVA analyzer; a LEL metering? |  |  |

IV.D. Collection System Operation: Emergency Preparedness and Response

| IV D | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Do you have a written <br> collection system emergency <br> response plan? When was <br> the plan last updated? What <br> departments are included in <br> your emergency planning? |  |  |
| 2 | Which of the following issues <br> are considered: a vulnerable <br> points in the system, a severe <br> natural events, a failure of <br> critical system components, a <br> vandalism or other third party <br> events (specify), a other <br> types of incidents (specify)? |  |  |
| 3 | How do ou train staff to <br> respond to emergency <br> situations? Where are <br> responsibilities detailed for <br> personnel who respond to <br> emergencies? |  |  |
| 4 | How many emergency calls <br> have you had in the past <br> calendar year? |  |  |

## IV.E. Collection System Operation: Engineering - Capacity

| IV E | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | How do you evaluate the <br> capacity of your system and <br> what capacity issues have <br> you identified, if any? What is <br> your plan to remedy the <br> identified capacity issues? |  |  |
| 2 | What procedures do you use <br> to determine whether the <br> capacity of existing gravity <br> sewer system, pump stations <br> and force mains are adequate <br> for new connections? <br> Who does this evaluation? |  |  |
| 3 | Do you charge hook up fees <br> for new development and if <br> so, how are they calculated? |  |  |
| 4 | Do you have a hydraulic <br> model of your collection <br> system? Is it used to predict <br> the effects of system <br> remediation and new <br> connections? |  |  |

## IV.F. Collection System Operation: Pump Stations - Inspection

| IV F | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | How many pump stations are <br> in the system? How often are |  |  |


|  | pump stations inspected? <br> How many are privately <br> owned, and how are they <br> inspected? Do you use an <br> inspection checklist? |  |  |
| :--- | :--- | :--- | :--- |
| 2 | Is there sufficient redundancy <br> of equipment at all pump <br> stations? |  |  |
| 3 | How are pump stations <br> monitored? If a SCADA <br> system is used, what <br> parameters are monitored? |  |  |
| 4 | How many pump station/force <br> main failures have you had in <br> each of the last three years? <br> Who responds to pump <br> station/force main failures <br> and overflows? How are the <br> responders notified? |  |  |
| 5 | How many pump stations are <br> equipped with backup power <br> sources? How many require <br> portable generators? How <br> many portable generators <br> does your system own? <br> Explain how the portable <br> generators will be deployed <br> during a system-wide <br> electrical outage. |  |  |
| 6 | Are operation logs maintained <br> for all pump stations? Are the <br> lead, lag, and backup pumps <br> rotated regularly? | Is there a procedure to modify <br> pump operations (manually or <br> automatically) during wet <br> weather to increase in-line <br> storage of wet weather flows? |  |
| 7 |  |  |  |

V.A. Equipment and Collection System Maintenance: Sewer Cleaning

| V A | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | What is your schedule for <br> cleaning sewer lines on a <br> system-wide basis? At this <br> frequency, how long will it <br> take to clean the system? <br> How are sewer cleaning <br> efforts documented? |  |  |
| 2 | How many linear miles of the <br> collection system were <br> cleaned in each of the past 3 <br> calendar years? |  |  |

[^4]| 3 | How do you identify sewer <br> line segments that have <br> chronic problems and should <br> be cleaned more frequently? <br> Is a list of these areas <br> maintained and cleaning <br> frequencies established? |  |  |
| :--- | :--- | :--- | :--- |
| 4 | Approximately, how many <br> collection system blockages <br> have occurred during the last <br> calendar year, and what were <br> the causes? |  |  |
| 5 | Has the number of blockages <br> increased, decreased, or <br> stayed the same over the <br> past five years? |  |  |
| 6 | What equipment is available <br> to clean sewers? Is any type <br> of cleaning contracted to <br> other parties? If yes, under <br> what circumstances? |  |  |
| 7 | Do you have a root control <br> program? Describe its critical <br> components. |  |  |

V.B. Equipment and Collection System Maintenance: Maintenance Right-of-Way

| V B | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Is scheduled maintenance <br> performed on Rights-of-Way <br> and Easements? At what <br> frequency? How many <br> manholes in easement areas <br> can not be located? |  |  |
| 2 | Are road paving projects <br> coordinated with the <br> collection system operators. <br> Are manholes paved over? <br> How many manholes in <br> paved areas can not be <br> located? Describe any <br> systems in place for locating <br> and raising manholes that <br> have been paved over. |  |  |

V.C. Equipment and Collection System Maintenance: Parts Inventory

| V C | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Do you have a central <br> location for the storage of <br> spare parts? |  |  |
| 2 | How have critical spare parts <br> been identified? |  |  |
| 3 | How to you determine if <br> adequate supplies on hand? <br> Has an inventory tracking <br> system been implemented? |  |  |

[^5]VI A. SSES: System Assessment

| VI A | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Do POTW flow records or <br> prior I/I or SSES programs <br> indicate the presence of <br> public/private inflow sources <br> or sump pumps? Please <br> Explain. |  |  |
| 2 | If problems are related to I/I, <br> has a Sewer System <br> Evaluation Survey (SSES) <br> been conducted? When? <br> What is the status of the <br> recommendations? |  |  |
| 3 | Do you have a program to <br> identify and eliminate sources <br> of I/I into the system including <br> private service laterals and <br> illegal connections? If so, <br> describe. |  |  |
| 4 | Have private residences been <br> inspected for sump pumps <br> and roof leader connections? |  |  |
| 5 | Are inspections to identify <br> illicit connections conducted <br> during the property transfer <br> process? |  |  |
| 6 | How many sump pumps and <br> roof leaders have been <br> identified? How many have <br> been removed? |  |  |
| 7 | Have follow-up homeowner <br> inspections been conducted? |  |  |
| 8 | What incentive programs <br> exist to encourage residences <br>  <br> sump pumps? i.e. matching <br> funds, etc. | What disincentive programs <br> exist to encourage residences <br>  <br> sump pumps? i.e. fines, <br> surcharges |  |
| 9 |  |  |  |

VI.B. SSES: Manhole Inspection

| VI B | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| $\mathbf{1}$ | Do you have a manhole <br> inspection and assessment <br> program? |  |  |
| $\mathbf{2}$ | Has a formal manhole <br> inspection checklist been <br> developed? |  |  |
| $\mathbf{3}$ | How many manholes were <br> inspected during the past <br> calendar year? |  |  |

[^6]
## VII. Energy Use

| VII | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | What is your annual energy <br> cost for operating your <br> system? For which pieces <br> of equipment do you track <br> energy use? |  |  |
| 2 | Have you upgraded any of <br> your pumps and motors to <br> more energy efficient <br> models? If so, please <br> describe. |  |  |
| 3 | Have you performed an <br> energy audit in the past <br> three years? |  |  |
| 4 | Where do you use the most <br> energy (fuel, electricity) in <br> operating your collection <br> system? |  |  |
| 5 | If you have a treatment <br> plant, would you be <br> interested in participating in <br> EnergyStar benchmarking <br> of your treatment plant? |  |  |

VIII. Other Actions

| VIII | Question | Response | *Act |
| :--- | :--- | :--- | :--- |
| 1 | Describe any other actions <br> that you plan to take to <br> improve your CMOM <br> Program that are not <br> discussed above. |  |  |

[^7]
[^0]:    * Put an " $A$ " in the final column if this is an issue you intend to address with future action.

[^1]:    * Put an " $A$ " in the final column if this is an issue you intend to address with future action.

[^2]:    * Put an " A " in the final column if this is an issue you intend to address with future action.

[^3]:    * Put an " $A$ " in the final column if this is an issue you intend to address with future action.

[^4]:    * Put an " $A$ " in the final column if this is an issue you intend to address with future action.

[^5]:    * Put an " $A$ " in the final column if this is an issue you intend to address with future action.

[^6]:    * Put an " $A$ " in the final column if this is an issue you intend to address with future action.

[^7]:    * Put an " A " in the final column if this is an issue you intend to address with future action.

